

TEXT OF TELEGRAM B4ISLAMA007279

ADP628  
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ACTION RP-10

|      |         |         |         |        |         |         |        |
|------|---------|---------|---------|--------|---------|---------|--------|
| INFO | OCT-00  | COPY-01 | ADS-00  | AID-00 | EUR-00  | COMP-01 | EB-08  |
|      | ID-15   | NEA-06  | COME-00 | HA-08  | TRSE-00 | OMB-01  | STR-14 |
|      | AGRE-00 | USIE-00 | SR-06   | /070 W |         |         |        |

-----155346 060351Z /72

P 060318Z APR 84  
FM AMEMBASSY ISLAMABAD  
TO SECSTATE WASHDC PRIORITY 4083  
INFO AMEMBASSY ROME  
USMISSION GENEVA  
AMCONSUL KARACHI  
AMCONSUL LAHORE  
AMCONSUL PESHAWAR

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DEPT FOR RP/ASIA AND NEA/PAB

AID FOR ASIA/PNS AND FVA/FFP

ROME FOR FDDAG

E.O. 12356: DECL: OADR

TAGS: SREF, EAID, AF, PK

SUBJECT: AFGHAN REFUGEES IN PAKISTAN:

AID-TO-PAKISTAN CONSORTIUM, APRIL 1984

REF: (A) ISLAMABAD 6816. (B) ISLAMABAD 4645

(C) ENTIRE TEXT.

SUMMARY AND ACTION REQUESTED. WE HAVE REVIEWED  
THE SPECIAL PAPER ON AFGHAN REFUGEE NEEDS (REF A)  
PREPARED BY THE STATES AND FRONTIER REGIONS DIVISION  
(SAFRON) OF THE GOP FOR THE APRIL 1984 AID-TO-  
PAKISTAN CONSORTIUM. IN CONTAINS NO SURPRISES. THE  
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GOP ASKS THE CONSORTIUM COUNTRIES TO CONTRIBUTE DOLS  
414 MILLION IN 1984-85. A FIGURE WHICH IS MISLEADING  
AS IT INCLUDES DOLS 135 MILLION FOR A CASH MAINTENANCE  
ALLOWANCE WHICH IS PAID ONLY INTERMITTENTLY. IN  
REGARD TO TRANSPORTATION (THE GOP ASKS FOR DOLS 70  
MILLION), A STUDY IS CURRENTLY IN PREPARATION AS  
PART OF THE RECENT WFP EVALUATION MISSION TO PAKISTAN.  
DETAILED COMMENTS ON CONSORTIUM PAPER ARE CONTAINED  
IN PARA 3 BELOW. WE RECOMMEND THAT AT THE CONSORTIUM

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MEETINGS WE EXPRESS PUBLIC APPRECIATION FOR THE SUPPORT THAT PAKISTAN IS GIVING TO THE WORLD'S LARGEST REFUGEE POPULATION. WE SHOULD ALSO INDICATE OUR INTENTION TO CONTINUE CONTRIBUTING GENEROUSLY TO THE INTERNATIONAL EFFORT TO SUPPORT THE REFUGEES IN PAKISTAN. WE ALSO SHOULD URGE CONSORTIUM COUNTRIES AND OTHERS TO DO SO. END SUMMARY.

COMMENTS ON SPECIFIC ITEMS IN THE CONSORTIUM PAPER FOLLOW, WITH REFERENCES TO PARAGRAPH HEADINGS IN PAPER, AS QUOTED IN PARA 2 REF A.

PARA 1. GOP STATES THERE ARE NEARLY THREE MILLION AFGHAN REFUGEES IN PAKISTAN. WE BELIEVE THIS FIGURE TO BE SUBSTANTIALLY HIGHER THAN THE ACTUAL NUMBER OF REFUGEES IN CAMPS, BUT SEE NO POINT IN GETTING INTO ANY DISCUSSION ON REFUGEE NUMBERS WITH GOP OFFICIALS, PARTICULARLY AS EVEN WITH LOWER ESTIMATES IT REMAINS THE LARGEST GROUP OF REFUGEES IN THE WORLD.

PARA 4, 5. USEFUL DESCRIPTION OF ADMINISTRATIVE ARRANGEMENTS. IN FACT MANY CAMPS CONTAIN MORE THAN CONFIDENTIAL  
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1,000 REFUGEES, BUT ARE SUBDIVIDED INTO ADMINISTRATIVE UNITS CALLED RTV'S.

PARA 6. "GOVERNMENT IS ALSO FULLY ALIVE TO THE NECESSITY OF MAINTAINING CORRECT DATA OF REFUGEE POPULATION." REENUMERATION OF REFUGEES IS NEARLY COMPLETED IN BOTH NWFP AND BALUCHISTAN. IT APPEARS THAT THE NUMBER OF BOGUS REGISTRATIONS REMOVED FROM THE LISTS WILL BE LARGELY COMPENSATED FOR BY REGISTRATION OF NEWLY ARRIVED REFUGEES AND/OR HITHERTO UNREGISTERED REFUGEES.

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PARA 7. (A) GOVERNMENT OF PAKISTAN. WITH REGARD TO THE CASH MAINTENANCE ALLOWANCE (RS. 50 PER HEAD PER MONTH, WITH A MAXIMUM OF RS. 350 FOR A FAMILY PER MONTH), MOST OF OUR INFORMANTS INDICATE THAT IT IS RARELY PAID MORE THAN TWO OR THREE MONTHS IN THE YEAR.

PARA 7 (C) WFP. IN THIS PARAGRAPH THE GOP SHOULD HAVE MADE CLEAR THAT THE ASSISTANCE IS MOSTLY PROVIDED BY DONOR COUNTRIES THROUGH THE WFP, NOT BY THE WFP ITSELF. THE "WFP APPROVED SCHEDULE" OF RATIONS IS

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SUBJECT TO SOME DISCUSSION AS ONE NUTRITIONIST  
RECOMMENDED LAST YEAR THAT THE WHEAT RATION BE REDUCED  
FROM 500 TO 400 GRAMS PER PERSON PER DAY, AND DRIED  
SKIM MILK FROM 30 TO 20. *!*

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DEPT FOR RP/ASIA AND NEA/PAB

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E.O. 12356: OADR:GOS

TAGS: SREF, EAID, AF, PK

SUBJECT: AFGHAN REFUGEES IN PAKISTAN:

THE GOP AND WFP HAD AGREED UPON A 2.2 MILLION FIGURE  
FOR 1982 AND 1983. THE WFP HAS ACCEPTED IN PRINCIPLE  
THE NEED FOR AN ANNUAL PROGRAM AND SHIPPING SCHEDULE.  
NOW THE QUESTION IS HOW THE GOP AND WFP CAN ESTABLISH  
TARGETS FOR 1984. OVER THREE MONTHS INTO 1984 WE ARE  
STILL WITHOUT AN AGREED-UPON PROGRAM.

PARA 9. INCOME-GENERATION. MOST OF THE SCHEMES LISTED  
HERE DO NOT IN FACT GENERATE MUCH INCOME.

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PARA 12. THE STATEMENT "THE REFUGEE INFLUX CONTINUES  
UNABATED" IS MISLEADING. IN FACT THE CURRENT INFLOW  
TO THE NWFP DOES NOT AMOUNT TO MORE THAN A FEW  
THOUSAND A MONTH, DEPENDING ON THE SECURITY SITUATION  
INSIDE AFGHANISTAN. IN BALUCHISTAN THERE ARE HARDLY  
ANY REFUGEES COMING IN NOW.

PARA 13. NEEDS FOR 1984-85. [

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UNHCR. THE FIGURE (DOLS 75 MILLION) WAS SUPPLIED BY THE UNHCR ITSELF. AND COMPRISES APPROXIMATELY DOLS 64.4 MILLION FOR THE REGULAR PROGRAM, DOLS 8.6 MILLION FOR KEROSENE TO BE CONTRIBUTED IN KIND (PROBABLY BY KUWAIT AND SAUDI ARABIA), DOLS 1.6 MILLION FOR PROGRAM SUPPORT, AND DOLS 400,000 FOR EDUCATION (SECONDARY SCHOOL AND UNIVERSITY SCHOLARSHIPS).

(C) EXPENDITURE ON INLAND TRANSPORTATION (DOLS 70 MILLION). SEE COMMENTS ON PARA 14 BELOW. (D) CASH MAINTENANCE ALLOWANCE (DOLS 135 MILLION). AS PREVIOUSLY, THE GOP PROBABLY WILL NOT PAY THE CASH MAINTENANCE ALLOWANCE MORE THAN TWO OR THREE TIMES A YEAR. THEREFORE IT IS MISLEADING TO INCLUDE FULL AMOUNT AS A FINANCIAL REQUIREMENT FOR REFUGEE SUPPORT.

PARA 14. TRANSPORTATION NEEDS. WE UNDERSTAND THAT THE REPORT OF THE WFP EVALUATION MISSION WHICH WAS RECENTLY IN PAKISTAN WILL INCLUDE A SECTION ON TRANSPORTATION NEEDS. THE GOP HAS PUT DONOR TRUCKS TO GOOD USE. WHILE ADDITIONAL TRANSPORTATION MAY BE CONFIDENTIAL

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NEEDED. WE HAVE DIFFICULTY IN SUPPORTING THE GOP REQUEST FOR 369 TRUCKS/TRAILERS OF 20 TON CAPACITY. HINTON

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